

Teritorian Guam

OFFICE OF THE GOVERNOR UFISINAN I MAGA'LAHI AGANA, GUAM 96910 U.S.A.

LEGISLATIVE SECRETARY

AUG 3 1 1993

SPEAKE

The Honorable Joe T. San Agustin Speaker, Twenty-Second Guam Legislature 155 Hesler Street Agana, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 1 (1-S) which I have signed into law this date as Public Law 22-24.

Sincerely yours,

FRANK F. BLAS Governor of Guam

Acting

220326

Attachment



#### TWENTY-SECOND GUAM LEGISLATURE 1993 (FIRST) Special Session

## CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 1 (1-S), "AN ACT PROVIDING FUNDING FOR THE RECOVERY OF THE GOVERNMENT OF GUAM FROM DAMAGE DONE BY THE EARTHQUAKE OF AUGUST 8, 1993, AMENDING §5104, TITLE 12, GUAM CODE ANNOTATED, AUTHORIZING GUAM HOUSING AND URBAN RENEWAL AUTHORITY TO REPAIR ITS FACILITIES AND REPLACE GUMA IFIL, AMENDING §4103, TITLE 12, GUAM CODE ANNOTATED, TO AUTHORIZE GUAM HOUSING CORPORATION TO MAKE LOANS TO CERTAIN EARTHQUAKE VICTIMS, CREATING THE "RAINY DAY FUND", AND AUTHORIZING A GENERAL OBLIGATION BOND TO BE USED FOR CONSTRUCTION OF A CAPITOL BUILDING," was on the 26th day of August, 1993, duly and regularly passed

BUILDING," was on the 26th day of Aug	D FOR CONSTRUCTION OF A CAPITO rust, 1993, duly and regularly passed
	JOE T. SAN AGUSTIN
Attested:	Speaker
PILAR C. LUJAN Senator and Legislative Secretary	
This Act was received by the Govern 1993, atO'clock]	or this 27th day of Cugust
	Cheuse J. Dunco Assistant Staff Officer
APPROVED:	Governor's Office
Trult. red	
FRANK F. BLAS Governor of Guam ACTING	
Date: AUG 3 + 1993	
Public Law No. 22-24	•

#### CERTIFICATION OF EMERGENCY CONDITIONS

I, the Speaker and presiding officer of the Twenty-Second Guam Legislature hereby CERTIFY, pursuant to §2103 of Title 2, Guam Code Annotated, that emergency conditions exist, involving danger to the public health and safety, so that the statutory requirement of a public hearing for Bill Number 1 (1-S) may be waived. Such emergency conditions result from the destruction caused by the August 8, 1993 earthquake which has damaged many Guam homes and which has badly damaged Guam's schools and utility infrastructure to the point where the health and safety of the public are threatened. Bill Number 1 (1-S) directly addresses the emergency problems caused by the great quake, and therefore I CERTIFY that immediate action must be taken hereon. Accordingly, there is no time for a public hearing thereon.

DATED this 25th day of August, 1993.

JOE T. SAN ÁGÚSTIN

Speaker

#### TWENTY-SECOND GUAM LEGISLATURE 1993 (FIRST) Special Session

Bill No. 1 (1-S)

Introduced by:

Committee on Rules, at the request of the Governor

AN ACT PROVIDING FUNDING FOR THE RECOVERY OF THE GOVERNMENT OF GUAM FROM DAMAGE DONE BY THE EARTHQUAKE OF AUGUST 8, 1993, AMENDING §5104, TITLE 12, GUAM CODE ANNOTATED, AUTHORIZING GUAM HOUSING AND URBAN RENEWAL AUTHORITY TO REPAIR ITS FACILITIES AND REPLACE GUMA IFIL, AMENDING §4103, TITLE 12, GUAM CODE ANNOTATED, TO AUTHORIZE GUAM HOUSING CORPORATION TO MAKE LOANS TO CERTAIN EARTHQUAKE VICTIMS, CREATING THE "RAINY DAY FUND", AND AUTHORIZING A GENERAL OBLIGATION BOND TO BE USED FOR CONSTRUCTION OF A CAPITOL BUILDING.

## BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

2 Section 1. Legislative findings. On August 8, 1993 Guam suffered an earthquake with a magnitude of 8.2 on the Richter Scale. As a result, 3 commercial buildings, residences and government-owned infrastructure and 4 public buildings were damaged. Most of the damaged buildings and 5 infrastructure are covered by insurance. 6 The U.S. Small Business Administration is available to assist owners and renters of residences and 7 businesses with low interest loans. Funds are available from the U.S. 8 Department of Transportation to reimburse the government of Guam for 9 10 moneys it expends for the repair of Guam's bridges and highways. The U.S. Department of Labor is available to fund temporary employment for laid-off 11

workers. The U.S. Navy has assisted in repair of many of the schools.

Furthermore employees of both the schools.

Furthermore, employees of both the public and private sectors and other residents of Guam have also as the

residents of Guam have also materially assisted in the restoration and

4 recovery effort necessitated by the earthquake, thereby again demonstrating

5 the determination, courage and commitment to Guam of its diverse peoples.

6 As a result, the Governor found it unnecessary to seek a Presidential

7 Declaration of a Disaster. However, it is necessary to make funds available

8 to effectuate the repair and replacement of public buildings and infrastructure

9 and to authorize the Guam Housing Corporation to make loans to

10 homeowners who do not qualify for Small Business Administration loans.

Section 2. Reappropriation from Legislative Building Fund. 11 (a) Fifteen Million Dollars (\$15,000,000) of the available balance of the 12 Legislature Capital Improvement Fund, also known as the Legislative 13 Building Fund, are hereby reappropriated to the Office of the Governor for 14 the purpose of recovering from the earthquake, which appropriation shall be 15 expended (i) for structural evaluation of and, if necessary, repair and 16 replacement of buildings and infrastructure damaged by the earthquake, (ii) 17 for any architectural and engineering services necessary for the repair of 18 public buildings and infrastructure damaged by the earthquake, and (iii) for 19 diagnostic services necessary for repairing the public water and sewer system 20 damaged by the earthquake. The certifying officer for expenditures made 21 pursuant to this appropriation shall be the Director of the Bureau of Budget 22 and Management Research; provided, that notice of all such expenditures, 23 and replenishments, shall be delivered to the Speaker of the Legislature by the 24 end of the month in which the expenditures and replenishments are made. 25 26

(b) For purposes of carrying out the provisions of paragraph (a) of this section, the Governor may use not more than Fifteen Million Dollars

(\$15,000,000) of any available cash in any fund of the government of Guam as 1 2

long as such emergency expenditures are replenished from the General Fund

no later than December 31, 1993. 3

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Section 3. Excess funds to be deposited in Rainy Day Fund. Any 4 unencumbered funds as of March 31, 1994 of the reappropriation made in 5 Section 2 of this Act and any funds paid to the government of Guam by the 6 U.S. Department of Transportation to reimburse it for expenditures for road 7 and bridge repairs necessitated by the earthquake shall be deposited in the 8 "Rainy Day Fund" created in Section 7 of this Act.

10 Section 4. Reprogramming bond funds for school repair. Pursuant to item (7) of subsection (m) of §22430, Title 5, Guam Code Annotated, any 11 remaining balance of bond proceeds not required for the projects listed in 12 items (1) through (6) of subsection (m) of §22430, Title 5, Guam Code 13 Annotated, and for repairing or reconstructing of Inarajan Elementary 14 School shall then be expended for (i) repairing or reconstructing the 15 earthquake-damaged Ordot-Chalan Pago Elementary School, (ii) 16 reconstructing the earthquake-damaged gymnasium and classrooms at 17 Inarajan High School, (iii) repairing or reconstructing Upi Elementary 18 School, and (iv) repairing or reconstructing earthquake damage at any other 19 20 school. 21

Section 5. New items (37) and (38) are added to §5104, Title 12, Guam Code Annotated, to read:

"(37) Provide for the planning, development, construction, lease, improvement, alteration, operation and maintenance of dwellings for the severely mentally ill in consultation with the Director of the Department of Mental Health and Substance Abuse; and

1	(38) Expend funds received from the Federal government as
2	payments in lieu of taxes (PILOT funds) for the purposes of meeting
3	personnel obligations imposed on the Authority by Public Law 20-215
4	§8; repairing or replacing any facility owned by the Authority which
5	was damaged as a result of the August 8, 1993 earthquake;
6	constructing dwellings for severely mentally ill persons (to replace
7	Guma Ifil which was destroyed in the earthquake); and for such
8	other purposes as the Board may from time to time find necessary."
9	Section 6. New power to GHC to make earthquake damage loans. A
10	new subsection (e) is added to §4103, Title 12, Guam Code Annotated, to read:
11	"(e) To make a low interest least to get annotated, to read:
12	"(e) To make a low interest loan to any homeowner whose
13	living space in his primary residence was damaged as a result of the
14	earthquake on Guam on August 8, 1993 to repair such residence;
15	provided, that the homeowner did not have insurance to cover the
16	loss and did not qualify for a loan from the U.S. Small Business
17	Administration sufficient to complete the earthquake repair, or from
18	any other financial institution. First priority for such loans shall be
	given to those homeowners whose primary residence is mortgaged
19	to the Housing Corporation."
20	Section 7. A new Article 8 is added to Chapter 22, Title 5 Guam Code
21	Annotated, to read:
22	"Article 8
23	Rainy Day Fund
24	§22801. Creation. There is hereby created, separate and apart
25	from other funds of the government of Guam, a reserve fund known
26	as the 'Rainy Day Fund'.

§22802. Separate Fund and Bank Account. The Rainy Day Fund shall not be commingled with the General Fund or any other fund of the government of Guam. The Rainy Day Fund shall be maintained in a separate bank account.

§22803. Purpose and Expenditures. The Rainy Day Fund shall be expended by appropriation by law for the following purpose: Eliminating or reducing any General Fund deficit existing at the end of a fiscal year substantially resulting from an unexpected, substantial decline in revenues received or due to the General Fund caused by a territorial emergency. No monies can be transferred from the Rainy Day Fund by the Governor pursuant to any of his transfer authority.

§22804. Continuous Appropriation. In addition to special appropriations, there is hereby continuously appropriated to the Rainy Day Fund the unencumbered balance of the General Fund at the close of business on the last day of each fiscal year commencing on September 30, 1993 (excluding any Section 30 advance payment.) The maximum amount of the Rainy Day Fund shall be Ten Million Dollars (\$10,000,000) and no transfer of funds shall be necessary whenever the fund balance equals Ten Million Dollars (\$10,000,000).

§22805. Administration. The Director of Administration shall account for and administer the Rainy Day Fund. The Director shall keep all books, records, files and accounts of the Rainy Day Fund. The Director shall prepare monthly reports relative to the Rainy Day Fund reflecting the transactions and the financial condition of the Rainy Day Fund, which monthly reports shall be transmitted to the Legislature and the Governor.

§22806. Investment. The Director of Administration shall invest the Rainy Day Fund in any type of investment approved for the Retirement Fund. All proceeds and income from investments of the Rainy Day Fund shall be deposited in the Rainy Day Fund unless the Fund exceeds Ten Million Dollars (\$10,000,000) in which case the income from investments shall be deposited in the General Fund." Section 8. A new §22431 is added to Title 5, Guam Code Annotated, to

read:

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"§22431. General Obligation Bond for capitol building. (a) Authorization of issuance of general obligation bonds for capitol building. The Governor of Guam may be authorized to issue one (1) or more series of general obligation bonds of the government of Guam in an aggregate principal amount not to exceed Thirty Six Million Dollars (\$36,000,000) to undertake the construction of a capitol building and paying expenses incurred in connection with the issuance of such bonds; provided, however, that the issuance of the bonds shall not cause a violation of the debt limitation provisions of 48 USC §1423a (§11 of the Organic Act of Guam.)

(b) Terms and conditions determined by certificate. The terms and conditions of the bonds shall be as determined by the Governor by the execution of a certificate authorizing the issuance of the bonds upon or prior to the issuance of the bonds; provided, however, that such terms and conditions shall be consistent with this Section, and that the bonds shall mature not later than December 1, 2024, and shall bear interest at such rates and be sold for such price or prices as shall result in a yield to the bondholders not exceeding ten percent (10%) per annum. The certificate of the Governor shall designate

the amount of each maturity of bonds issued for construction of the capitol building but shall also permit reallocation and redesignation of such bonds.

- (c) Valid and binding general obligation. Any bonds authorized by this Section shall constitute the valid and binding general obligations of the government of Guam. The government of Guam pledges its full faith and credit for the punctual payment of both principal of interest on the bonds. There shall be collected annually in the same manner and at the same time as government revenue for other purposés is collected, such sum as is required to pay the principal of and interest on the bonds. All officers charged by law with any duty in the collection of the revenues of the government shall do every lawful thing necessary to collect such sum. The validity of any such bonds shall not be affected by the validity or regularity of any proceedings for the implementation of the capital project funded by the bonds.
- (d) Appropriations from the General Fund. There may be authorized to be appropriated from the General Fund such sums as will equal in each year the amount of money necessary to pay the principal and interest on such bonds.
- (e) Additional parity bonds. Nothing in this Section shall be construed to prevent the government of Guam from issuing, after appropriate enabling legislation, other obligations of the government secured by the general obligation of the government on a parity with the bonds authorized by this Section.
- (f) Waiver of immunity. Notwithstanding any substantive or procedural provision of Chapter 6 of Title 5, Guam Code Annotated,

the government of Guam waives immunity from any suit or action in contract on the bonds, but does not waive sovereign immunity as to the personal liability of elected officials and employees of the government of Guam.

- (g) Form of bonds; covenants; appointment of fiduciaries. The technical form and language of the bonds, including provisions for execution, exchange, transfer, registration, paying agency, lost or mutilated bonds, negotiability, cancellation and other terms or conditions not inconsistent with this Section, including covenants relating to the collection of revenues, shall be as specified in the certificate executed by the Governor authorizing the issuance of the bonds. The certificate may appoint one (1) or more trustees, cotrustees or other fiduciaries authorized to receive and hold in trust the proceeds of the bonds and monies relating thereto, to protect the rights of bondholders and to perform such other duties as may be specified in the certificate. The Governor is also authorized to execute, on behalf of the government of Guam, any appropriate agreements, certificates or other instruments relating to the bonds and the sale of the bonds.
- (h) Authorization for credit enhancement. The Governor may be authorized to enter into such contracts or agreements with such banks, insurance companies or other financial institutions as he determines are necessary or desirable to improve the security and marketability of the bonds issued under this Section. Such contracts or agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used to pay principal of or interest on the bonds. Any

such reimbursement obligation shall be a general obligation of the government of Guam, and any such advance, if necessary, shall be treated as creating a reimbursement obligation issued to refund the bonds.

- (i) Use of proceeds from the sale of the bonds. Proceeds from the sale of the bonds may be used solely to construct and equip a capitol building, to establish necessary reserves, and to pay expenses relating to the authorization, sale and issuance of the bonds, including, without limitation, printing costs, costs of reproducing documents, bonds insurance premiums, underwriting, legal and accounting fees and charges, fees paid to banks or other financial institutions providing credit enhancement, costs of credit ratings, fees and charges for execution, transportation and safekeeping of bonds and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds.
- (j) No personal liability. No employee or elected official of the government of Guam shall be individually or personally liable for the payment of any amounts due on any bonds issued under this Section, or for any other liability arising in connection with the bonds; provided, however, that nothing in this Section shall relieve any employee or elected official from the performance of any ministerial duty required by law.
- (k) Legislative approval. No bonds may be issued under this Section without specific prior approval of the Legislature."
- Section 9. Section 8 of this Act shall take effect upon completion of the triennial property tax valuation now underway and a determination that the debt capacity of the government of Guam as limited under Section 11 of the

- 1 Organic Act of Guam has increased by enough to allow issuance of the bonds
- 2 for the Northern High School prior to issuance of the bonds for the capitol
- 3 building.

# TWEN SECOND GUAM LEG LATURE

1993 (FIRST) Regular Session

Date:	8/26/93
_	4:050

Bill No. 1 (1-5)	VOTING SHEET	,
Resolution No.	$IQ_{\alpha}$ .	
Question:	(Vassage)	_

a money	- AYE	NO	NOT VOTING/	ABSENT/ QUADUTE C
			ABSTAINED	ROLL CALL
ACUON John B	·			
AGUON, John P.				
ARRIOLA, Elizabeth P.	V			
BAMBA, J. George	V	,		`
BLAZ, Anthony C.	V		•	
BORDALLO, Madeleine Z.			İ	
BROOKS, Doris F.		<b>1</b>		
CAMACHO, Felix P.			,	
DIERKING, Herminia D.	_ V			
GUTIERREZ, Carl T. C.				~
LUJAN, Pilar C.				
MANIBUSAN, Marilyn D. A.				
NELSON, Ted S.	<b></b>			
PANGELINAN, Vicente /		V		
PARKINSON, Don		V		
REYES, Edward D.		~		
SAN AGUSTIN, Joe T.				
SANTOS, Francisco R.				
SHIMIZU, David L. G.				
TANAKA, Thomas V. C.				
UNPINGCO, Antonio R.	/			

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TOTAL			 2



Ferritory of Suam Feritorion Suam OFFICE OF THE SPEAKER

ATE: 8/24/93

TIME: 1 pm

RECD BY Kellen

OFFICE OF THE COVERNOR UFISINAN I MAGA'LAHI AGANA, GUAM 96910 U.S.A.

August 24, 1993

The Honorable Joe T. San Agustin Speaker Twenty-Second Guam Legislature 155 Hesler Street Agana, Guam 96910

Dear Mr. Speaker:

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On August 8, 1993 an earthquake with a magnitude of 8.2 on the Richter Scale shook the island of Guam. We are all extremely thankful that no one was seriously injured and not many people suffered loss of their homes or apartments.

In the past two weeks the government has undertaken a survey of damage to government buildings and infrastructure. Attached to this letter is a summary of the damage assessment. The roads and bridges suffered the greatest uninsured damage. However, the U.S. Department of Transportation has funds available to reimburse the territory for repairs to federal highways and bridges.

The water and sewer system is experiencing many broken pipes. PUAG is securing assistance in finding the leaks so that they may be repaired. PUAG is undertaking repair projects as soon as the breaks are known.

Since the earthquake occurred two weeks prior to the opening of school, I directed the Department of Public Works to assist the Department of Education in obtaining visual inspections of all schools by licensed structural engineering firms. Inspections of each school were completed late last week. Repairs mandated by the engineers to restore the schools to their pre-earthquake condition have been completed except where damage was too extensive. In those few areas, the damaged buildings have been barricaded to prevent children from reaching the areas.

On Friday of this week the engineers will provide the Department of Public Works with designs to make permanent repairs at the damaged portions of all schools except Ordot-Chalan Pago Elementary School, Inarajan High School and Upi Elementary School. Repair work at all other schools will commence after receipt of the designs.

Funds for a thorough structural analysis of some of the schools were appropriated in the fiscal 1993 year budget. The Department



Mr. Speaker August 24, 1993

of Education through the request for proposal process selected three firms to analyze some of the older schools on Guam. These contracts were awaiting final approval at the Department of Education when the earthquake struck Guam. Because of concern about the safety of all of our schools I have identified sufficient funds to complete a thorough structural analysis of all of Guam's public schools. These studies will start immediately and will be completed within the next few months.

These studies will result in a program of repair of all schools to bring them to current building codes as much as possible. At this time we know that major renovation and replacement is required at three more schools: Ordot-Chalan Pago Elementary School, Inarajan High School and Upi Elementary School. Temporary classrooms are being constructed at Inarajan High School. Permanent classrooms are being constructed and repair work is underway at Upi Elementary School. Temporary classrooms may be constructed at Ordot-Chalan Pago Elementary School. All these efforts will make these schools usable for this school year.

As you know, a second bond for schools will be issued upon completion of the triennial evaluation and increase in the debt ceiling. At the present time we are selling the first educational bond. There may be sufficient proceeds for repair of Ordot-Chalan Pago Elementary School, Inarajan High School and Upi Elementary School so, I am seeking authority to use any proceeds which may be available for those repairs. However, should there not be sufficient funds I will seek approval for inclusion of reconstruction of these schools in the next bond.

The Department of Public Works is undertaking repair of other government buildings damaged in the earthquake. These repairs range from major renovations at the Department of Revenue and Taxation and the Department of Corrections to repair of minor cracks at other locations.

Although much work has been done, there remains much more. Government funds must be made available for the balance of repairs not covered by insurance. In addition the Guam Housing Corporation must be permitted to lend money to homeowners who suffered earthquake damage and are unable to repair by using insurance or obtaining a SBA loan.

Mr. Speaker, you and your colleagues have offered to make available fifteen million dollars now in the Legislative Building Fund for the purpose of restoring government infrastructure and buildings. These funds should be sufficient to make immediate repairs. We anticipate that the Department of Transportation will reimburse the

Mr. Speaker August 24, 1993

Territory a substantial amount of the cost of highway and bridge repairs.

Once we determine and meet the needs for funding the new northern high school and other school reconstruction through the sale of the second educational bond then we can address funding for the new capitol building. I have included provision for the new capitol building in light of use of the existing Legislative Building Fund.

Public interest requires that the Legislature meet to address immediate funding needs. Pursuant to the authority vested in me by Section 18 of the Organic Act of Guam, as amended, (48 USC §1423h) I call the Legislature into Special Session on August 25, 1993 at 2:00 p.m. I ask the Legislature to pass a bill which will appropriate funds from the Legislative Capital Improvement Fund for the repair and replacement of public buildings and infrastructure, to authorize GHURA to expend its PILOT funds, to authorize GHC to lend to certain earthquake victims, to create the "Rainy Day Fund" and to authorize the issuance of a General Obligation Bond for construction of a Capitol Building.

Attached to this letter is a measure entitled, AN ACT PROVIDING FUNDING FOR THE RECOVERY OF THE GOVERNMENT OF GUAM FROM DAMAGE DONE BY THE EARTHQUAKE OF AUGUST 8, 1993, AMENDING 12 GCA \$5104 TO AUTHORIZE GHURA TO REPAIR ITS FACILITIES AND REPLACE GUMA IFIL, AMENDING 12 GCA \$4103 TO AUTHORIZE GUAM HOUSING CORPORATION TO MAKE LOANS TO CERTAIN EARTHQUAKE VICTIMS, CREATING THE "RAINY DAY FUND", AND AUTHORIZING A GENERAL OBLIGATION BOND TO BE USED FOR CONSTRUCTION OF A CAPITOL BUILDING, which I request be enacted without delay.

Once again, I thank you for your cooperation during this recovery period. As we continue to work together we will be able to restore government facilities for the benefit of all.

Sincerely

JOSEPH F. ADA

Governor

### TWENTY-SECOND GUAM LEGISLATURE 1993 (FIRST) Regular Session

Bill	No	
Intro	duced	by:

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At the Request of the Governor

AN ACT PROVIDING FUNDING FOR THE RECOVERY OF THE GOVERNMENT OF GUAM FROM DAMAGE DONE BY THE EARTHQUAKE OF AUGUST 8, 1993, AMENDING 12 GCA TO AUTHORIZE GHURA TO REPAIR FACILITIES AND REPLACE GUMA IFIL, AMENDING 12 §4103 TO AUTHORIZE GUAM HOUSING CORPORATION TO MAKE LOANS TO CERTAIN EARTHQUAKE VICTIMS, CREATING THE "RAINY DAY FUND", AND AUTHORIZING A GENERAL OBLIGATION BOND TO BE USED FOR CONSTRUCTION OF A CAPITOL BUILDING.

#### BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

1 Chapter 1

2 Section 1. Legislative Finding. On August 8, 1993 Guam suffered an earthquake with a magnitude of 8.2 on the Richter 3 Scale. As a result commercial buildings, residences and government owned infrastructure and buildings were damaged. 5 Most of the damaged buildings and infrastructure are covered by insurance. 6 Small Business Administration is available to assist owners and renters of residences and businesses with low interest loans. 8 Department of Transportation is available to reimburse funds 9 expended for repair of bridges and highways. The U.S. Department 10 of Labor is available to fund temporary employment for laid off 11 The U. S. Navy has assisted in repair of many of the 12 13 schools. As a result it is unnecessary to seek a Presidential Declaration of a Disaster. However, it is necessary to make funds 14 15 available to effectuate repair and replacement of public buildings 16 and infrastructure and authorize Guam Housing Corporation to make

loans to homeowners who do not qualify for Small Business Administration loans.

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The Governor may expend no more than Fifteen Section 2. Million Dollars (\$15,000,000) of the available balance of the Legislature Capital Improvement Fund aka Legislative Building Fund which are hereby appropriated for the purpose of recovering from the earthquake. The funds may be expended for repair and replacement of buildings and infrastructure damaged by the earthquake. The funds may also be expended for any necessary architectural and engineering services for public buildings and infrastructure and for diagnostic services necessary for the water and sewer system. The Certifying Officer for expenditures made pursuant to this appropriation shall be the Director of the Bureau of Budget and Management Research; provided, that notice of all such expenditures shall be delivered to the Speaker of the Legislature by the end of the month in which the expenditures are made. For purposes of making urgent repairs the Governor may use not more than Fifteen Million Dollars (\$15,000,000) of any available cash in any fund of the Government of Guam as long as it is replenished from the General Fund no later than December 31, 1993.

Section 3. Any unencumbered funds as of March 31, 1994 of the appropriation made in Section 2 of this Act and any funds paid to the government of Guam by the Department of Transportation to reimburse expenditures for road and bridge repairs necessitated by the earthquake shall be deposited in the "Rainy Day Fund" created in Chapter 3 of this Act.

Section 4. Pursuant to Item (7) of Subsection (m) of 5 GCA 1 §22430 (as enacted in §2 of Public Law 22-19) any remaining balance 2 of bond proceeds not required for the projects listed in items (1) 3 through (6) of Subsection (m) of 5 GCA §22430 and repairing or 4 reconstructing of Inarajan Elementary School shall be expended for 5 repairing or reconstructing Ordot-Chalan Pago Elementary School, 6 reconstructing the gymnasium and classrooms at Inarajan High 7 School, repairing or reconstructing Upi Elementary School and 8 repairing or reconstructing any other school. 9

10 Chapter 2

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Section 5. New items (37) and (38) are added to 12 GCA §5104 11 12 to read:

"(37) provide for the planning, development, construc-13 tion, lease, improvement, alteration, operation and maintenance of 14 dwellings for the severely mentally ill in consultation with the 15 Director of the Department of Mental Health and Substance Abuse; and

(38) expend funds received from the federal government as payments in lieu of taxes (PILOT funds) for the purposes of meeting personnel obligations imposed on the Authority by Public Law 20-215 §8; repairing or replacing any facility owned by the Authority which was damaged as a result of the August 8, 1993 earthquake; constructing dwellings for severely mentally ill persons (to replace Guma Ifil which was destroyed in the earthquake); and for such other purposes as the Board may from time to time find necessary."

- Section 6. A new subsection (3) is added to 12 GCA §4103 to
- 2 read:
- "(e) to make a low interest loan to any homeowner whose
- 4 primary residence was damaged as a result of the earthquake on Guam
- on August 8, 1993 provided, that the homeowner did not have
- 6 insurance to cover the loss and did not qualify for a loan from the
- 7 Small Business Administration."
- 8 Chapter 3
- 9 Section 7. A new Article 8 is added to 5 GCA Chapter 22 to
- 10 read:
- 11 "Article 8
- 12. Rainy Day Fund
- 13 **§22801.** Creation. There is hereby created, separate and
- 14 apart from other funds of the Government of Guam, a reserve fund
- known as the "Rainy Day Fund."
- 16 §22802. Separate Fund and Bank Account. The Rainy Day
- 17 Fund shall not be commingled with the General Fund or any other
- 18 fund of the Government of Guam. The Rainy Day Fund shall be
- maintained in a separate bank account.
- 20 §22803. Purpose and Expenditures. The Rainy Day Fund
- 21 shall be expended by appropriation by law for the following
- 22 purpose: eliminating or reducing any General Fund deficit existing
- 23 at the end of a fiscal year substantially resulting from an
- unexpected, substantial decline in revenues received or due to the
- General Fund caused by a territorial emergency.

§22804. Continuous Appropriation. In addition to
special appropriations there is hereby continuously appropriated to
the Rainy Day Fund the unencumbered balance of the General Fund as
the close of business on the last day of each fiscal year commence
ing on September 30, 1993 (excluding any Section 30 advance
payment.) The maximum amount of the Rainy Day Fund shall be Twenty
Million Dollars (\$20,000,000) and no transfer of funds shall be
necessary whenever the fund balance equals Twenty Million Dollars
(\$20,000,000).

§22805. Administration. The Director of the Department of Administration shall account for and administer the Rainy Day Fund. The director shall keep all books, records, files and accounts of the Rainy Day Fund. The Director shall prepare periodic reports relative to the Rainy Day Fund reflecting the transactions and the financial condition of the Rainy Day Fund.

\$22806. **Investment.** The Director of Administration shall invest the Rainy Day Fund in any type of investment approved for the Retirement Fund. All proceeds and income from investments of the Rainy Day Fund shall be deposited in the Rainy Day Fund unless the Fund exceeds Twenty Million Dollars (\$20,000,000) in which case the income from investments shall be deposited in the General Fund."

#### Chapter 4

Section 8. 5 GCA §22431 is added to read:

"§22431. General Obligation Bond for Capitol Building.

(a) Authorization of issuance of general obligation

bonds for Capitol Building. The Governor of Guam is authorized to issue one (1) or more series of general obligation bonds of the government of Guam in an aggregate principal amount not to exceed Thirty Six Million Dollars (\$36,000,000) to undertake the construction of a capitol building and paying expenses incurred in connection with the issuance of such bonds; provided, however, that the issuance of the bonds shall not cause a violation of the debt limitation provisions of 48 USC §1423a (§11 of the Organic Act of Guam.)

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The terms and conditions of the bonds shall be as determined by the Governor by the execution of a certificate authorizing the issuance of the bonds upon or prior to the issuance of the bonds; provided, however, that such terms and conditions shall be consistent with this Section, and that the bonds shall mature not later than December 1, 2024 and shall bear interest at such rates and be sold for such price or prices as shall result in a yield to the bondholders not exceeding ten percent (10%) per annum. The certificate of the Governor shall designate the amount of each maturity of bonds issued for construction of the capitol building but shall also permit reallocation and redesignation of such bonds.

(c) Valid and binding general obligation. Any bonds authorized by this Section shall constitute the valid and binding general obligations of the government of Guam. The government of Guam pledges its full faith and credit for the punctual payment of both principal of and interest on the bonds.

- There shall be collected annually in the same manner and at the 1 same time as government revenue for other purposes is collected, 2 such sum as is required to pay the principal of and interest on the 3 bonds. All officers charged by law with any duty in the collection 4 of the revenues of the government shall do every lawful thing 5 necessary to collect such sum. The validity of any such bonds 6 shall not be affected by the validity or regularity of any 7 proceedings for the implementation of the capital project funded by 8 the bonds.
- 10 (d) Appropriations from the General Fund. There are hereby appropriated from the General Fund such sums as will 11 equal in each year the amount of money necessary to pay the 12 principal and interest on such bonds. 13

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- Additional parity bonds. Nothing in this (e) Section shall be construed to prevent the government of Guam from issuing, after appropriate enabling legislation, other obligations of the government secured by the general obligation of the government on a parity with the bonds authorized by this Section.
  - Waiver of immunity. (f) Notwithstanding any substantive or procedural provision of Chapter 6 of Title 5, Guam Code Annotated, the government of Guam waives immunity from any suit or action in contract on the bonds, but does not waive sovereign immunity as to the personal liability of elected officials and employees of the government of Guam.
- 25 Form of bonds; covenants; appointment of (g) 26 fiduciaries. The technical form and language of the bonds,

including provisions for execution, exchange, transfer, registra-tion, paying agency, lost or mutilated bonds, negotiability, cancellation and other terms or conditions not inconsistent with this Section, including covenants relating to the collection of revenues, shall be as specified in the certificate executed by the Governor authorizing the issuance of the bonds. The certificate may appoint one (1) or more trustees, co-trustees or other fiduciaries authorized to receive and hold in trust the proceeds of the bonds and monies relating thereto, to protect the rights of bondholders and to perform such other duties as may be specified in the certificate. The governor is also authorized to execute, on behalf of the government of Guam, any appropriate agreements, certificates or other instruments relating to the bonds and the sale of the bonds.

(h) Authorization for credit enhancement. The Governor is authorized to enter into such contracts or agreements with such banks, insurance companies or other financial institutions as he determines are necessary or desirable to improve the security and marketability of the bonds issued under this Section. Such contracts or agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used to pay principal of or interest on the bonds. Any such reimbursement obligation shall be a general obligation of the government of Guam, and any such advance, if necessary, shall be treated as creating a reimbursement obligation issued to refund the bonds.



(i) Use of proceeds from the sale of the bonds. Proceeds from the sale of the bonds shall be used solely to construct and equip a capitol building, to establish necessary reserves, and to pay expenses relating to the authorization, sale and issuance of the bonds, including, without limitation, printing costs, costs of reproducing documents, bonds insurance premiums, underwriting, legal and accounting fees and charges, fees paid to banks or other financial institutions providing credit enhancement, costs of credit ratings, fees and charges for execution, transportation and safekeeping of bonds and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds.

official of the government of Guam shall be individually or personally liable for the payment of any amounts due on any bonds issued under this Section, or for any other liability arising in connection with the bonds; provided, however, that nothing in this Section shall relieve any employee or elected official from the performance of any ministerial duty required by law."

Section 9. Section 8 of this Act shall take effect upon completion of the triennial property tax valuation now underway and a determination that the debt capacity of the government of Guam as limited under Section 11 of the Organic Act of Guam has increased by enough to allow issuance of the bonds for the Northern High School prior to issuance of the bonds for the Capitol Building.

#### EARTHQUAKE DAMAGE ASSESSMENT REPORT

**FOR** 

# VARIOUS PUBLIC SCHOOLS GUAM, M.I.

PREPARED FOR:

DEPARTMENT OF EDUCATION
GOVERNMENT OF GUAM
P.O. BOX DE
AGANA, GUAM 96910

PREPARED BY:
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Engineers • Planners • Construction Management Consultants

August 20, 1993

TO:

FRANKLIN J.A. QUITUGUA, PhD

Director

Department of Education

P.O. Box DE

Agana, Guam 96910

SUBJECT: EARTHQUAKE DAMAGE INSPECTION AND ASSESSMENT REPORT

- 1. YIGO ELEMENTARY SCHOOL
- 2. UPI ELEMENTARY SCHOOL
- 3. DEDEDO MIDDLE SCHOOL
- 4. WETTENGEL ELEMENTARY SCHOOL
- 5. F.B. LEON GUERRERO MIDDLE SCHOOL
- 6. MARIA ULLOA ELEMENTARY SCHOOL
- 7. FINEGAYAN ELEMENTARY SCHOOL
- 8. PRICE ELEMENTARY SCHOOL
- 9. F.Q. SANCHEZ ELEMENTARY SCHOOL

The enclosed report presents our findings and recommendations of the above subject School Buildings. The major purpose of our on-site inspection and assessment is to evaluate the structural integrity of the above schools in view of the August 08, 1993 earthquake.

Based on our visual inspections and on-site assessment of the overall structural frame of the buildings, we are of the opinion that the structural framing system of the buildings, has showed no major indications of a structural failure.

Although the buildings has sustained significant damages, we recommend that structural repair program be immediately implemented. We further recommend that such repairs be done under our supervision.

Yours truly,

EMPSCO-Engineering Consultants

Beynaldo M.C. Arce P.E., S.E.

Structure/ Engineer